

# **Options for Yates County and the Village of Penn Yan to Coordinate or Consolidate Police/Sheriff and Court Services**

**August, 2008**

This report was prepared with funds  
provided by the New York State  
Department of State under the  
Shared Municipal Services Incentive  
Grant Program

Prepared for:  
**Yates County Legislature  
Village of Penn Yan Board**

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## SUMMARY

In recent years, the New York Department of State has offered a competitive grant program, known as the Shared Municipal Services Incentive (SMSI) program\*, to local governments considering projects that will achieve savings and improve municipal efficiency through shared services, cooperative agreements, mergers, consolidations or dissolutions. Yates County and the Village of Penn Yan were awarded a grant to study the feasibility of coordinating police/sheriff and court services.

The Village is in the Finger Lakes Region of New York State and is the county seat. As a result, the Village's police and court operations are located in close proximity to the offices of the Yates County Sheriff and the County Courthouse.

In late 2007, a joint Steering Committee appointed by the County Legislature and Village Board selected the Center for Governmental Research (CGR) to conduct the shared services study and present options to the public.

This report includes: 1) an overview of the study, including the Steering Committee's final recommendations to the County Legislature and Village Board, 2) the detailed PowerPoint presentation delivered to the public outlining CGR's findings, proposed options, and savings and cost estimates and 3) an appendix. The appendix consists of the comments submitted by the public to CGR following two public presentations on June 10, 2008, a comparison of key components of the Village Police and

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\* In 2008, the NY Department of State renamed these grants Local Government Efficiency (LGE) grants.

County Sheriff union contracts<sup>†</sup>, and information on projected costs and revenues for police services for future years. An itemized inventory of the Village Police Department was also completed by CGR and provided separately to the Steering Committee. The inventory is not included in this document because it contains confidential information, however, CGR found that all property (e.g., vehicles, firearms, computer equipment) in the inventory are used 100% by the Village Police Department. Thus, the full value of the items in the inventory is 100% Village Police.

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<sup>†</sup> The comparison excludes the detailed salary steps that are in the actual contracts.

## **Acknowledgements**

CGR is grateful to the members of the Study Steering Committee for the time and attention they devoted to this project. The Steering Committee included County Legislator Bob Nielsen (chair), County Legislator Donna Alexander, County Administrator Sarah Purdy, Sheriff Ron Spike, Police Chief Gene Mitchell, Village Trustee Bob Church, Judge W. Patrick Falvey, and Village Justice Danny Hibbard. CGR also appreciates the support provided by Village Mayor Douglas G. Marchionda Jr.

Many other individuals also provided information and data for the study. CGR particularly thanks five persons who went above and beyond to ensure we had the information needed: Village Clerk/Treasurer Shawna Wilber, Confidential Assistant to the Sheriff Gretchen Breuer, Village Deputy Clerk Robin Morse; County Treasurer Bonnie Percy, and Confidential Assistant to the Police Chief Kristy Pedder.

## **Staff Team**

Charles Zettek Jr., Director of Government Management Services, directed the study. Vicki Brown, Senior Research Associate, served as project manager and Scott Sittig, Senior Research Associate, provided key data analysis support. Kirstin Pryor, Research Associate, and Katherine Corley, Research Assistant, also contributed to this report.

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*Note:* the Appendix includes comments submitted by the public to CGR following public forums, a comparison of key components of the Village Police and County Sheriff union contracts, and information on projected costs and revenues for police services for future years.

## OVERVIEW

At the request of Yates County and the Village of Penn Yan, the Center for Governmental Research (CGR) examined the opportunities and challenges for coordinating or consolidating police/sheriff and court services between the two governments, as both have facilities within Village boundaries. The study, which was completed in mid-2008, was conducted with funding provided by the New York Department of State's Shared Municipal Services Incentive Grant Program.

At the time of the study, and for many years previously, various sites had been proposed for the Village Court, which is currently housed in the Maxwell Building, a Village-owned facility on Main Street that some board and community members consider unacceptable. One alternative site frequently suggested by community members was the nearby County Courthouse.

In addition, over a number of years, various Village trustees and members of the community had expressed concern about the cost to taxpayers of providing Village Police Department services. Questions had been raised about whether the Village should have its own department, or if the County Sheriff could assist the Village Police Department in ways that would help achieve efficiencies and savings.

A joint eight-member Village-County Steering Committee selected CGR to conduct a shared services study. We met with committee members five times to discuss the study workplan, share our findings and present potential opportunities we identified.

In the course of the study, we gathered and analyzed extensive relevant data from the Village and County (e.g., budget, payroll, police calls for service, court activity) and conducted more than 30 interviews. We also gathered data from New York State and contacted 10 police departments that are close in size to the Penn Yan police department. In addition, we conducted a day-long inventory to document the assets of the Village Police Department, since no comprehensive inventory existed.

On June 10, 2008, CGR presented the Committee's report at two separate public forums, one held at the Village Hall and the other at the County Office Building. The PowerPoint report presented to the public follows this overview and provides the detailed summary of our findings, the options we proposed, and estimates of the costs and savings involved.

Subsequent to the public forums, CGR gathered comments from the public via email, phone and electronic survey during a two-week comment

period. We provided, without names of respondents, the public's comments to the Steering Committee (see appendix).

At the final CGR-Committee meeting, which occurred after the comment period, Steering Committee members determined what their recommendations to the Yates County Legislature and the Village Board would be. Since the Committee's recommendation for Village Court did not involve staying in the current facility, the grant agreement with the state required that an independent appraisal of the existing Village Court building be conducted prior to completion of the study.

Keuka Appraisal Services Inc. of Penn Yan appraised the existing Village Court building (known locally as the Maxwell Building) and found the "as is" market value for the property located at 127 Main Street to be \$102,750 as of July 11, 2008.

## Court Options CGR Identified

Based on available data, interviews, and analysis, CGR proposed the following six options for the Village Court.

- 1) Maintain the status quo by having the court remain in the Maxwell Building.
- 2) Eliminate Village Court and have the Towns of Jerusalem, Milo and Benton be responsible for handling their respective portions of Village court cases. (Note: Although a Village is not required to have a court, none of the towns were part of the grant, thus this option was beyond the scope of the CGR study.)
- 3) Follow a model currently used by the Village of Warsaw in Wyoming County, New York. Under this model, court daytime operations (including arraignments and fine paying) take place in the Warsaw Village Hall, but actual evening court sessions are held in the Wyoming County Courthouse. The Town of Warsaw has a similar model.
- 4) Hold trials conducted by the Village of Penn Yan at the Yates County Courthouse, but have all other Village Court activities take place at the Village Hall. Based on available information, typically six or fewer trials are presided over annually by the Village Court Justice.
- 5) Move the entire Village Court operation to the Village Hall basement. CGR estimated capital costs for this option would range from "minimal" to \$12,000 after factoring in state grants, but the actual total would depend upon how much work could be done in-house. On-going annual costs would be for security, which CGR estimated would range from \$16,000 (two officers paid at the part-time rate) to \$25,000

- \$30,000 for fulltime officers. Some furniture and security equipment would be provided by the County.

- 6) Move the entire Village Court operation to the County Courthouse. CGR did not identify any required capital costs for this option. Because Village Court would be held at night, outside existing Courthouse hours, there would be annual estimated security costs of \$28,000 - \$31,000 a year. Maintenance, utility, telephone and technology costs would be additional, with reimbursement for these costs to be paid by the Village to the County.

### ***Committee Recommendation***

The Steering Committee recommended: “Village Court move to the Village Hall basement and that there be further discussion by the Village with the County and the State about security.”

### **Police/Sheriff Options CGR Identified**

Based on available data, interviews, and analysis, CGR proposed the following five options for Police/Sheriff services.

- 1) Maintain the status quo by having the Village continue to have its own police department.
- 2) Have the County handle investigations for the Village. Under this option the Village would save an estimated \$87,000 (salary plus benefits) if the board did not fill the position, which was vacant at the time the study was being completed. Whether the Sheriff would need to add an investigator would have to be determined after experience with this option.
- 3) Have the County provide coverage on the slowest days for service. CGR’s analysis found the slowest days for calls for service are Tuesday and Sunday. Calls for service during the 24-hour period on these days range, we found, from 12 to 16 calls. Excluding the Chief, there are typically two officers on duty at any time during these days.
- 4) Have the County provide coverage for the Village for the slowest times of day. CGR analysis found the slowest times of day for calls for service are between 1-6 am. During these hours, our analysis showed, there are typically two or fewer calls for service per hour.
- 5) Consolidate the Village Police Department with the Sheriff’s Office in one of the following ways, subject to the approval of Village voters:
  - a. Alternative #1: Dissolve the Village Police Department and have the Village contract with the Sheriff to provide a specified level of



service that would substantially mirror the service Village residents now receive from their own department<sup>‡</sup>. CGR estimated Village taxpayers would save \$400,000 per year in budgeted costs under this alternative. The following PowerPoint presentation shows the estimated impact of this savings on Milo, Benton and Jerusalem taxpayers residing in the Village.

- b. Alternative #2: Dissolve the Village Police Department and have the Sheriff be responsible for providing law enforcement in the Village. Under this scenario, Village taxpayers would save \$1.2 million in budgeted costs annually, but the estimated \$800,000 to provide law enforcement services in the Village would shift to County taxpayers. Taxpayers in the Village would save between \$6.72 and \$9.36 per \$1,000 of assessed valuation, depending upon the town in which they reside. For the \$800,000 of costs shifted to County taxpayers, CGR found for a home taxed at \$100,000 assessment, that tax increases would range from an estimated \$41 to \$56 a year, depending upon where a resident resided in the nine towns in Yates County.

### ***Committee Recommendation***

The Steering Committee recommended: “The Village maintain its own police department and that there be further discussion by the Village with the County about investigator services.”

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<sup>‡</sup> This option is similar to a model recently adopted by the Town of Clay, which dissolved its own police force after a vote by town residents. In July 2008 the Town of Clay began contracting with Onondaga County for law enforcement services.

## PRESENTATION TO THE PUBLIC

The Committee's presentation to the public was made by CGR on June 10, 2008 at two public forums. The PowerPoint presentation appears on the following pages.

For a two-week period following the presentation, CGR accepted comments, on a confidential basis, from the public. (Note: The comments CGR received are included in the Appendix.)



# Police/Sheriff & Court Services

*Yates County & Penn Yan Shared Services Study*

Charles Zettek, Jr.

Director, Government Management Services

Vicki Brown

Sr. Research Associate

June 10, 2008



**CGR** *Inform and Empower*

# Funds for the Study

Funding for the study was provided by  
the New York State  
Department of State under the  
Shared Municipal Services Incentive  
Grant Program

# Agenda: Facts About “What Exists” & Options CGR Identified

- Village data – clerk/treasurer, payroll, police & court
- County data - sheriff, court, treasurer, maintenance, real property
- Other data – NYS, census
- 30 interviews – committee members, Village police staff, engineer, code enforcement; County sheriff staff, district attorney, court security, court clerks, buildings & grounds, and others outside County
- Contacted 10 Finger Lakes police departments
- Village Police Department inventory

# Report Process: CGR Worked with Study Steering Committee

- County Legislator Bob Nielsen (chair)
- County Legislator Donna Alexander
- County Administrator Sarah Purdy
- Sheriff Ron Spike
- Police Chief Gene Mitchell
- Village Trustee Bob Church
- Judge Patrick Falvey
- Village Justice Danny Hibbard

# Report Components

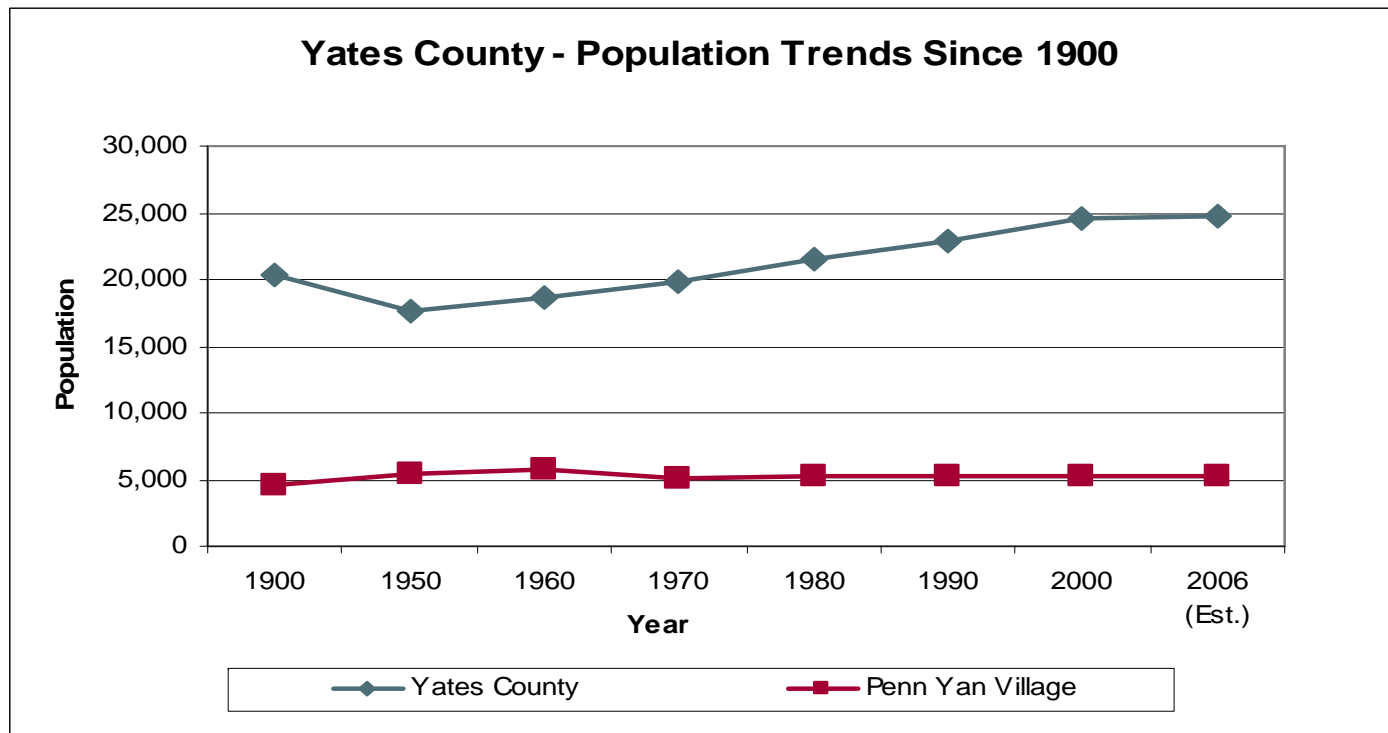
- Provide context for the communities
- Overview Village budget and tax information
- Overview Courts - “What Exists” & Options
- Overview Village Police & Sheriff - “What Exists” & Options
- Identify preferred alternatives
- Identify action plans
- Answer questions

# Communities in Context

- Village is 2.51 square miles = <1% of County
- 2006 population, per Census estimates
  - Village: 5,200 - County: 24,700
- Village population as % of County population
  - 1900 = 23%
  - 1960 = 31%
  - 1980 = 24%
  - 2006 = 21%
- In summer, “seasonal population” is higher
- 3 different Village tax rates, depending on the Town

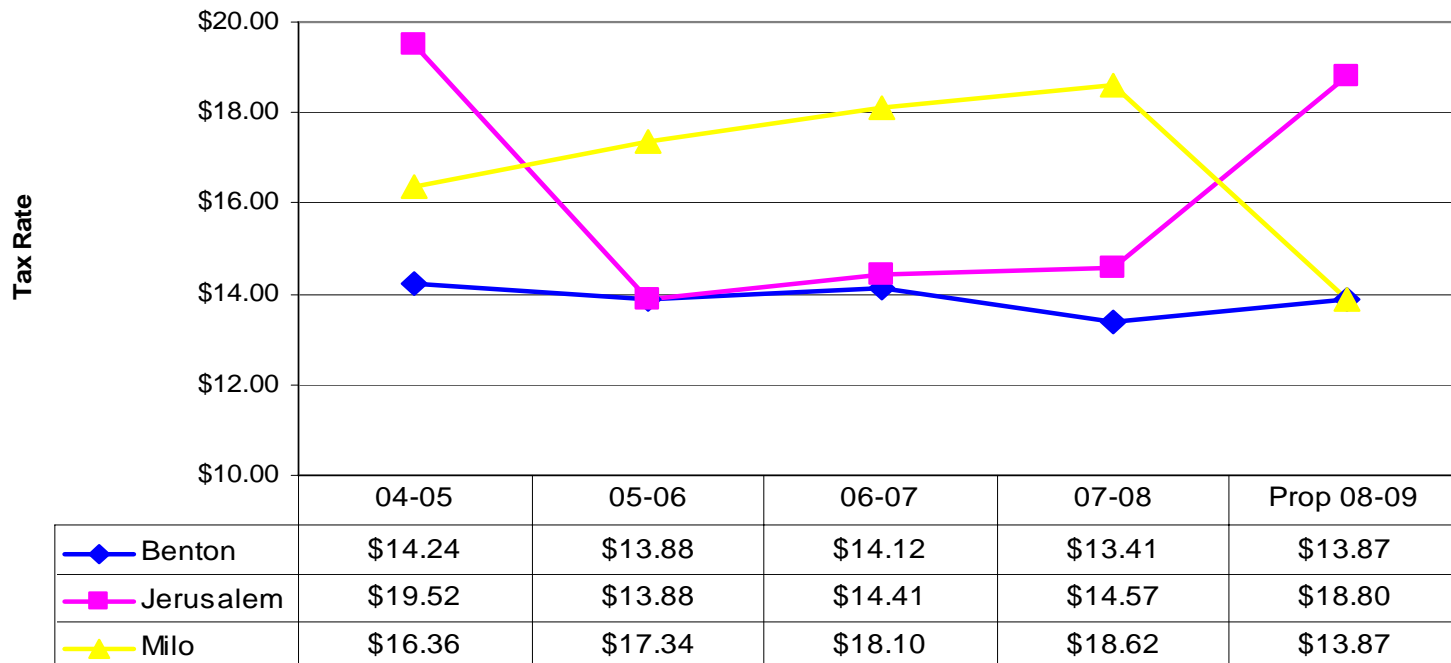


# Context: Population Trends



# Context: Tax Rate Trends for the Village

**Tax Rates--Village of Penn Yan  
(Per \$1000 of Taxable Assessed Valuation)**



# Sharing Services: Why it Matters to the Village of Penn Yan

- Among all Village tax rates in NYS in 2005-06, Benton and Jerusalem tax rates were near the top third while the Milo tax rate was in the top third.

Tax Rates--Village of Penn Yan							
(Per \$1000 of Taxable Assessed Valuation)						State Rank*	
Township	04-05	05-06	06-07	07-08	Prop 08-09	2005-06	Percentile
Benton	\$14.24	<b>\$13.88</b>	\$14.12	\$13.41	\$13.87	413	60th
Jerusalem	\$19.52	<b>\$13.88</b>	\$14.41	\$14.57	\$18.80	413	60th
Milo	\$16.36	<b>\$17.34</b>	\$18.10	\$18.62	\$13.87	454	70th

\*Out of 634 Village tax rates in NYS (Only 554 Villages)

Median Tax Rate for all Village tax rates in NYS in 2006 was 10.24/1000.

## Village Tax Saving Estimate Guideline (based on '07-'08)

- Assuming no changes to taxable assessed values in the 3 towns in the Village, **for every tax levy change of \$10,000** CGR calculates the impact would be:
  - Milo: \$0.078 per \$1,000 equalized taxable valuation
  - Benton: \$0.056 per \$1,000 equalized taxable valuation
  - Jerusalem: \$0.061 per \$1,000 equalized taxable valuation

# Courts

## Key Issues Raised

- Various sites have been proposed over time
  - Maxwell Building – existing site
  - Basin Street building – is being sold by Village
  - Village Hall basement
  - County Courthouse
- Main Street Village Court site is unacceptable and there are security issues
- Are there options for coordinating Village and County Court services?

# Village Court Activity - Based on 2005-2007 Average

- Average # of cases started annually = 1,396
- 62% of cases (862) = Vehicle & Traffic Law offenses
- 24% of cases (328) = Penal Law offenses (e.g., violations of probation, welfare fraud)
- 5% of cases (73) = Civil Fees
- 3% of cases (46) = Village Ordinance issues
- <3% of cases (36) = Alcohol & Beverage Control
- 3% = all other
- Average # of defendants in these cases = 1,064

# What Happens to Funds Raised Through Village Court Activity?

- Total revenues, in 2007, per OSC = \$139,312
- Village kept \$60,606, including funds related to:
  - local ordinances
  - parking violations
  - penal law offenses involving the Village
  - Vehicle & Traffic Law, Section 1100-1200 (except that NYS gets 100% for speeding and reckless driving offenses, and County gets 100% for DWI)

# What Happens to Remaining Village Court Revenues?

- State's portion in 2007 = \$60,255, involving:
  - Funds for all other Vehicle & Traffic Law offenses; 50% of surcharges for handicapped parking violations; other surcharges
- County '07 portion sent via NYS = \$18,452
  - Primarily for DWI offenses + 50% of surcharges for handicapped parking violations
  - DWI-related funds are typically received as lump sum and considered STOP DWI funds



# What Does the County Do with STOP DWI Funds?

- Annually dispenses funds (e.g., District Attorney, Probation, Counseling and Rehabilitation, Sheriff, Public Defender)
- Dispenses some funds directly to Penn Yan Police
  - 2007 = \$2,128
  - 2006 = \$2,150
  - 2005 = \$2,079

## Village Court – Additional Information About Revenues

- In 2007, Village of Penn Yan ranked 393 out of 1,252 Town & Village Courts in NYS relative to money raised in court
- Avg. annual revenues, 2005-2007 = \$136,873
  - Village portion, on average, \$60,726/yr
  - County portion, on average, \$17,523/yr
  - State portion, on average, \$58,624/yr

# Village Court – Additional Information

## Revenues

- For past 3 years, about 95% of dollars collected were related to vehicle/traffic & penal laws
- Certain % of the fines now retained by the Village as a result of these offenses, would go to the Towns if Village Court did not exist

## Expenses

- Total budgeted for Village Court costs in 2007-08 (excluding police security) = \$39,050

# Village Court Staff – All Are Part-time

- Village justice works estimated 12 hours weekly
  - Monday night courts
  - Wednesday night, alternate weeks – hearings/trials
  - Arraignments – various times day/night
- Court clerk works 12-18 hours weekly
- Civil claims clerk works 6 hours weekly
- Police security hours are additional

# County Courthouse Original Cost & Debt Service

- Original cost = \$10.9 million (+ interest = \$15.5 m)
- First payments were made in 2003
- Final payment is in 2020
- NYS does reimburse County for a portion of the interest on the debt schedule (about 33%)
- Building is 73,400 sq. feet – 89% court uses, 11% is for County operations (e.g., DA, Probation)
- Court also uses 3% of County Office Building for Surrogate Court records

# County Courthouse Security – Provided by Yates County Sheriff

- Security by 1 Sergeant & 6 officers (2 ft, 4 pt)
- On-site for courthouse and remote security COB (go to COB for checks several times a day)
- Cameras in control room: 51 courthouse; 16 COB
- Intercoms: 60-65 intercoms for two buildings
- Control room computer operates courthouse door
- Minimum 3 security officers on duty when court is open (control room, screening, courtroom)
- Hourly rate FT officers about \$20/hr; PT about \$13/hr

# County Courthouse Security Costs

- In general, NYS reimburses for daytime security personnel costs (County pays some limited costs, for example, for grand jury, security training)
- Security equipment for court, state reimburses 100%
- Security equipment for building, reimbursement is 89%
- 2007 total = \$283,597; County paid \$50,711
  - County had some one-time expenses during year
- 2006 total = \$234,973; County paid \$5,581
- 2005 total = \$221,819; County paid \$6,270

# County Courthouse Maintenance & Costs

- In general, County is responsible for 11% of maintenance costs, rest reimbursed by NYS, except utilities & updates to voice mail/phone system
  - County utility costs for electric also cover Buildings & Grounds building, which is fed from courthouse
- NYS also reimburses 3% for COB – records area
- 2007 total = \$119,900; County paid \$37,009
- 2006 total = \$122,925; County paid \$48,991
- 2005 total = \$163,719; County paid \$94,882



# County Courthouse Insurance Cost

- Insurance costs for county buildings are bundled
- Estimated County Courthouse costs are \$9,444
  - For Buildings and Contents (related to fire)
  - Does not include liability insurance
- Note: Some County offices in the building that are not part of the court are also covered (e.g., County Attorney, Public Defender, District Attorney, Probation offices)

# Summary: Costs for the County Courthouse in 2007

	<b>Cost</b>	<b>County Paid</b>	<b>NYS Paid</b>
<b>Debt Principal</b>	\$541,705	\$541,705	\$0
<b>Debt Interest</b>	\$363,942	\$242,205	\$121,737
<b>Security</b>	\$283,597	\$50,711	\$232,886
<b>Maintenance</b>	\$119,900	\$37,009	\$82,891
<b>Insurance</b>	\$9,444	\$9,444	\$0
<b>TOTAL</b>	<b>\$1,318,588</b>	<b>\$881,074</b>	<b>\$437,514</b>

Insurance does not include liability

## 6 Village Court Options to Discuss

1. Status quo – court remains in Maxwell Building
2. Eliminate Village Court and have 3 towns handle – this option is beyond the scope of this grant
3. Warsaw model
4. Trials at County Courthouse, all other court operations at the Village Hall
5. Move entire Village Court operation to Village Hall basement
6. Move entire Village Court operation to County Courthouse

# Option #3: Warsaw Model

## Model Used by Village of Warsaw in Wyoming County (Town of Warsaw has same approach)

- Village Court daily operations are held in Warsaw Village Hall
- Warsaw Village Court is held in Wyoming County Courthouse
- Arraignments done & fines paid at the Warsaw Village Hall

## Option #4: Trials at County Courthouse; All Other at Village Hall

- Village Court justice & staff have offices at Village Hall
- Arraignments done & fines paid at Village Hall
- Court sessions (Monday nights) and hearings (Wednesday nights) held at Village Hall
- Village Court trials held at Yates County Courthouse (approximately 6 held per year)

# Option #5: Move Entire Village Court Operation to Village Hall Basement

## Cost Estimate

- Capital costs:
  - Ranges from “minimal” to \$12,000, after factoring in state grants -- total will depend upon how much work can be done in-house
- Ongoing annual costs:
  - Security – range is \$16,000 (2 officers Village PT rate) to \$25,000 - \$30,000 (FT officers)

## Option #5: Move Entire Village Court to Village Hall Basement (cont.)

- **Sources of Funding**
  - Capital – Village + state grants + donations of Court furniture, security equipment and judge's bench from County
  - Ongoing – Village taxpayers
- **Responsible Entity**
  - Village
- **Timeframe**
  - 1-2 months after go-ahead decision (requires renovating portion of Village Hall basement)

## Option #6: Move Entire Village Court Operation to County Courthouse

### Cost Estimate

- Capital costs: none identified – assumes Village justice/staff share office space with hearing examiner
- Ongoing annual costs:
  - Security = \$28,000 to \$31,000 annually
  - Maintenance (e.g., snowplowing, cleaning) TBD. Utility cost would be minimal.
  - Telephone and IT costs additional TBD.



## Option #6: Move Entire Village Court to County Courthouse (cont.)

- **Sources of Funding**
  - Ongoing costs – Village reimburses County for agreed costs (e.g., security, maintenance, utility, telephone, IT). Village covers cost of items that are broken, damaged or tampered with.
- **Responsible Entity**
  - County and Village cooperate to complete move
- **Timeframe** – 1-2 months after go-ahead decision

# Police

## Key Issues Raised

- Cost of Police Department for the Village
- Should Village have a Police Department?
- Are there options for the County Sheriff to assist the Village Police Department to achieve efficiencies (coordinated police option)?

# Police: Impact on Village Budget

- Total police costs have increased in recent years:
  - 2003-04                      \$ 908,600
  - 2005-06                      \$1,058,000
  - 2007-08                      \$1,249,205 (approved)
- 2007-08 Village budget is \$3,535,000
- '07-08 revenue to offset costs = \$50,250 (SRO, fees)
- Thus, net cost of police in 2007-08 = \$1,198,750 –  
net police costs account for 34% of budget costs
- Police personnel and benefits = 92% of total

# Revenues Associated with the Penn Yan Police - 2007-08

- Court revenues in excess of costs = \$27,184 (actual)
- Stop DWI funds - \$2,128 (actual)
- Police fees - \$250 (budgeted)
- School district reimbursement for school resource officer - \$50,000 (budgeted)
- In addition, department awarded two state grants (majority of funds still to be received):
  - \$1,866 - Buckle Up NY program
  - \$5,661 (including \$1,995 for radar equipment) - Selective Traffic Enforcement Program

# Police Budget Components

	2007-08 Budget		2006-07 Actual	
<b>Salaries</b>	\$720,000	58%	\$594,937	52%
<b>OT</b>	\$25,000	2%	\$43,210	4%
<b>Other Personnel</b>	\$64,200	5%	\$89,553	8%
<b>Benefits</b>	\$337,755	27%	\$313,526	27%
<b>Equipment</b>	\$23,000	2%	\$20,656	2%
<b>Other</b>	\$79,250	6%	\$80,529	7%
<b>Total Police Budget</b>	\$1,249,205		\$1,142,411	

# Village Does Have Funds in Reserve for Police Who Retire

## Village Fund Reserves for Police as of 5-31-07

- Unused vacation time: \$ 34,252
  - Unused sick time: \$312,326
  - Unused comp time: \$ 20,100
  - Other: \$ 281
- Total* \$366,959**

Payouts to individuals are made following retirement (payout options depend on length of service and total due individual)

# Police: Village FT Sworn Patrol & Investigator Staffing

- Total: 13 allotted strength
  - 1 Chief
  - 4 Sergeants (1 retires by fall)
  - 1 Investigator
  - 7 Officers (1 is School Resource Officer)
- Current status
  - 1 recruit (completes basic in June)
  - Vacant position: investigator

# Small Police Departments in Finger Lakes Area

Police Dept	Village Pop. (2006 est)	Sworn FT	Investigator on Staff?
Brockport Vg	8,129	11	No
Geneseo Vg	7,809	8	PT, but left recently. Replace TBD
Seneca Falls Vg	6,800	14	FT investigator (civil service)
East Rochester Vg	6,277	8	No
Medina Vg	6,191	11	FT investigator (appt'd by chief)
Bath Vg	5,545	12	2 FT (civil service)
Fairport Vg	5,496	10	No
<b>Penn Yan Vg</b>	<b>5,213</b>	<b>13</b>	<b>Position currently vacant</b>
Dansville Vg	4,605	8	No
Le Roy Vg	4,254	8	FT detective
Lyons Vg	3,500	10	No

Sources: NY State DCJS, U.S. census, CGR interviews



# Sheriff FT Law Enforcement Bureau – Sworn Staff

- Total: 24 allotted strength
  - 1 Lieutenant
  - 5 Sergeants (1 assigned Civil, 1 retires May)
  - 4 Criminal Investigators (1 assigned DSS cases, 1 to substance abuse cases)
  - 12 Deputies (1 retires June)
  - 1 Youth Officer
  - 1 School Resource Officer (assigned Dundee School)

# Sheriff FT Law Enforcement Bureau (Sworn) – Current Status

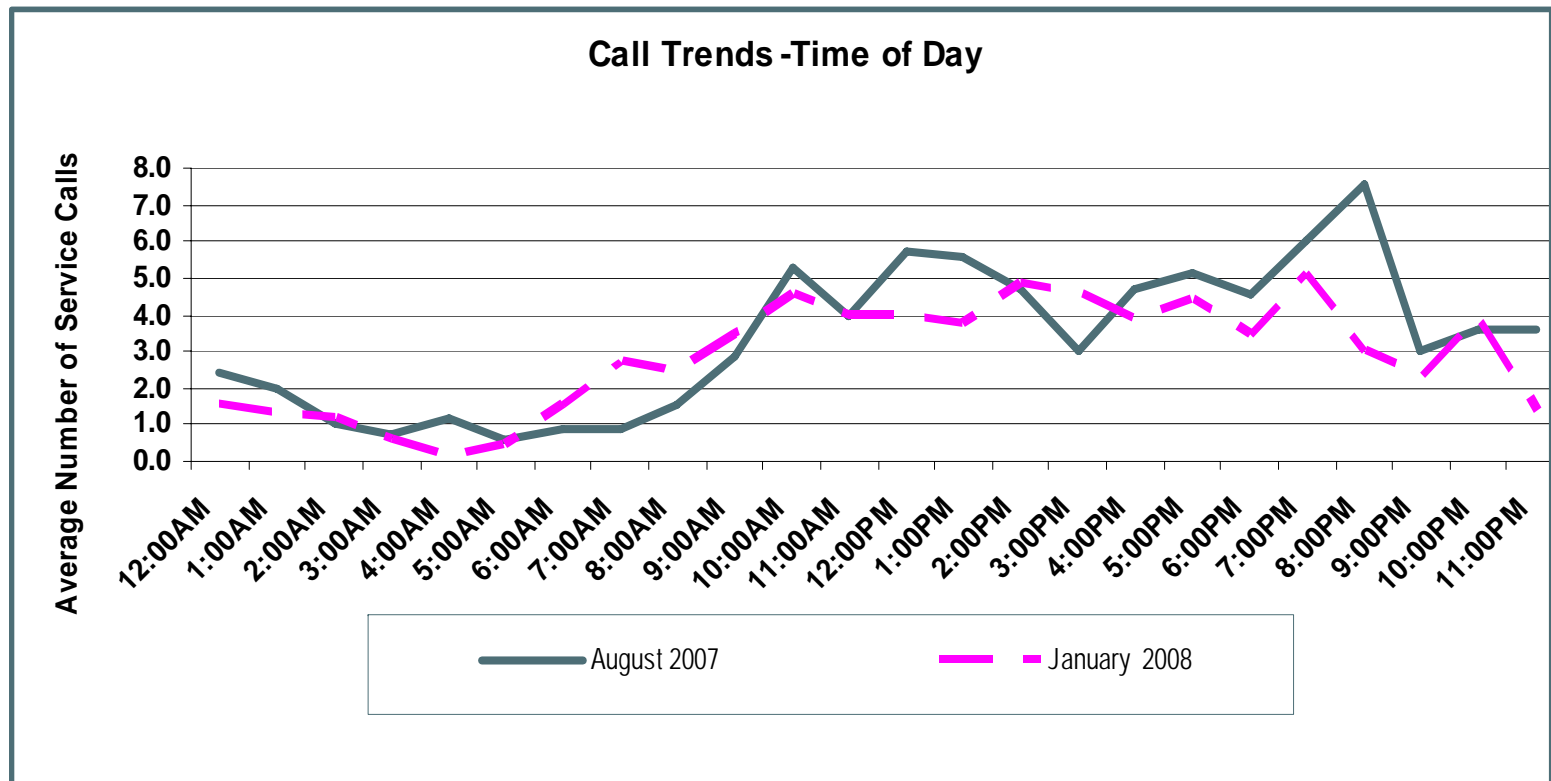
- 1 Deputy – deployed military
- 4 Recruits – now in basic training (ends June); then in field training until September
- Vacant positions
  - 1 Investigator
  - 1 Youth Officer
  - 1 Deputy

## Village Police Calls – by Time of Day (Aug. '07 & Jan. '08)

- Highest time period for calls for service
  - August: 10 a.m. – 9 p.m.
  - January: 10 a.m. – 8 p.m.
- Slowest hours for calls (*2 or less per hour*)
  - August: 1 a.m. – 8 a.m.
  - January 11 p.m. – 6 a.m.

# Village Police Calls – Time of Day

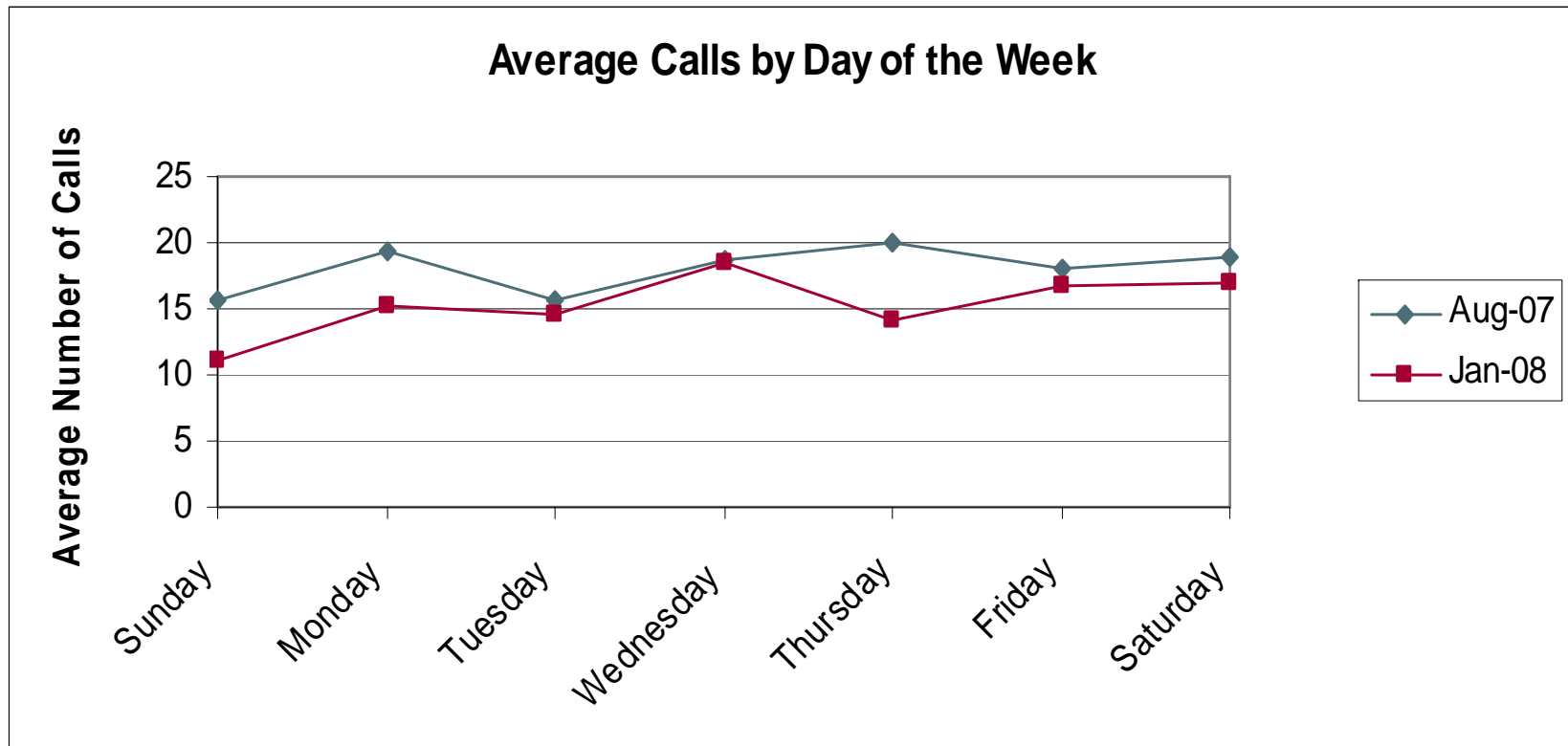
## – 1 am - 6 am is Slowest Overall



## Village Police Calls – by Day of Week (Aug. '07 & Jan. '08)

- Range in August = 16-20 calls per 24 hrs.
- Range in January = 12-19 calls per 24 hrs.
- Peak days for calls for service – based on average for day
  - August – Thurs. (20); Mon. & Wed. (19) & Fri. (18)
  - January – Wed. (19), Fri. & Sat. (17)
- Slowest days for calls for service
  - August – Tues. & Sunday (16 each day)
  - January – Tues.(14); Sunday (12)

# Village Calls for Service – Range from 12 to 20 per 24-Hour Day



# Police Calls for Service & Staffing

- CGR did detailed analysis of calls/staffing for January 2008, including any hours worked within the two predominant shift times:
  - 6 p.m. – 6 a.m. (“night shift”)
  - 6 a.m. – 6 p.m. (“day shift”)
- Note: chief’s time (8 a.m. – 4 p.m.) included in day shift analysis; and officer in from 4 p.m. – 2 a.m. on Wed.- Sat. counted as night shift

# Police Calls for Service & Staffing – Key Findings Jan. '08

- Day shift: average calls during 12 hours = 10  
(with 2 officers on every day plus Chief M-F)
- Night shift: average calls during 12 hours = 5  
(with 2 officers plus a 3<sup>rd</sup> for Wed – Sat nights)
- Saturday is the only night of the week where the night shift has more calls than the day shift
  - Otherwise, night shift calls are 35% - 63% of day shift



# Police Average Calls/Shift/Day of Week – January 2008

	6am-6pm		6pm-6am		night shift calls as a percentage of day shift calls
	# of calls	on duty*	# of calls	on duty**	
Sundays	8	2	4	2	47%
Mondays	11	3	4	2	36%
Tuesdays	9	3	5	2	59%
Wednesdays	14	3	5	3	35%
Thursdays	10	3	4	3	42%
Fridays	10	3	7	3	63%
Saturdays	8	2	9	3	119%

\*includes 8-4 shift

\*\*includes 4-2am shift

# Police: Top 7 Types of Calls for Service for Month of January '08

	6am-6pm	6pm-6am
Miscellaneous calls	39	8
Vehicle assistance (lockouts, disabled)	23	13
Fight / argument/disorderly/crim. mischief		
Village ordinance/civil prob/juv complaint	20	17
Harrassment/assault/sex offense	20	16
Lost and found property	22	7
Arraignment/subpoena/warrant/statements	22	5
MVA / prop damage, hit&run, pers. injury	17	5

Based on Police record keeping; does not include 21 calls referred by County Sheriff where the disposition of call was not recorded by Penn Yan Police Dept.

# Police – What's Summer Impact on Calls for Service/Staffing?

CGR analysis of August 2007 data shows:

- Staffing was the same as in January, on average, except for having 1 more officer during the day Mondays and 1 more for nights on Fridays
- Day shift – Sundays calls, on average, are same summer & winter; other days = 1-3 call difference from January
- Night shift – Calls for every night of week (except Thursday) increase by 0-4 calls over January levels. Thursday calls average 10 in summer, 4 in winter.
- Overall, in summer, day shift calls are equal to or higher than night shift each day, except for Saturday nights

# Police Average Calls/Shift/Day of Week – August 2007

	6am-6pm		6pm-6am	
	Average # of calls	on duty*	Average # of calls	on duty**
Sundays	8	2	8	2
Mondays	12	4	7	2
Tuesdays	11	3	5	2
Wednesdays	11	3	8	3
Thursdays	10	3	10	3
Fridays	10	3	8	4
Saturdays	7	2	12	3
*w/8-4 Chief		**includes 4pm-2am and 6pm-4am shifts		

# Key Police '07 Calendar Year Services – Per Data/Interviews

- Assist residents - vehicle lockouts (350)
- Misdemeanor arrests (306)
- Violations/traffic arrests (270)
- Felony arrests (43)
- Mental health arrests (21)
- Criminal (696) & MVA investigations (238)
  - Drug & DWI prevention/investigations (often work closely with Sheriff)

## Village Police Services (2)

- Village court security Monday nights (sometimes for court session, sometimes staff only check-in)
- Enforce overnight parking ban (2am – 6am) year-round downtown; Nov. to May residential area (250 total tickets)
- Other parking tickets (150)
- Traffic tickets (667) – (aren't part of calls/service)
- Funeral detail (typically 1/wk)

# Village Police Services (3)

- Maintain 2-3 contact numbers per business, and try to check every business door at night (83 open doors)
- Check water and sewer plant (once daily)
- “Dark house checks” – details entered in book, typically 4-6 at a time (as part of daytime duties, as available)
- Serve appearance tickets for code enforcement officer
- Monitor school area at start and end of school day

# Village Police Services (4)

- Village police provides school resource officer locally (75% wages/benefits reimbursed by district)
- Usually travel every street 1-2 times per shift
- Dog complaints – typically 2 a week
- Parades/events (traffic control/participation) – 9/yr
- Check out complaints about soliciting
- Check on 13 bar/restaurants at key night hours
- Aware of five 24-hour places that may become problem areas



# Police Services the Sheriff Does Not Routinely Provide

- Lockouts
- Funeral detail (except rarely for traffic reasons)
- Parking (rarely, typically for handicapped issue)
- Dog complaints (3-5 month officer is needed)
- Soliciting complaints
- Code enforcement assistance (only 1-2 times yrly)
- Very few parking tickets

# Similarities Between Police & Sheriff's Departments

- Use same 911 emergency dispatch system (operated by County)
- On same radio frequency
- Use same call-for-service software (PD Manager)

# Differences – Police and Sheriff (1)

## Training

- Police: 8 hrs/year minimum annually (firearms, taser); first aid and CPR only 2-3 staff are current; no one trained on defibrillators (do not have defibrillators)
  - In 2007, Chief estimates specialized training meant average officer had 16 hours total training
- Sheriff: 21 hrs. minimum annually per person, with some training going on most Wednesdays; all trained in first aid/CPR/defibrillators (all cars to have)

# Differences – Police and Sheriff (2)

## Technology

- Police: computers in cars (MDTs) are not upgraded, only used for vehicle registration check; have recently put call data in database
- Sheriff: has vehicle locator system; upgraded MDTs; mobile data for computerized traffic ticket reporting (TRacS); all policies/procedures/forms are electronic; and operate website for agency

# Differences – Police and Sheriff (3)

## Accreditation

- Sheriff's law enforcement bureau is an accredited agency through NYS Department of Criminal Justice Services (DCJS)
- Penn Yan police department has not sought this accreditation

# Differences Police and Sheriff (4)

**Patrol staff** (excludes Police Chief & Sheriff's lieutenant & investigators)

- Police: days, typically 2; nights 2-3
- Sheriff: 2-3 days and evenings

**Response time within Village – current model**

- Police in Village – 2-3 minutes in emergency (but no data to verify actual response time)
- Sheriff – 2 to 20 minutes, depending on location of cars (but no data analysis to confirm)

# What is Provided to Village PD by County

- 911 Emergency Call Taking/Dispatching
- Non-emergency Call Taking/Dispatch – nights, all hours weekends
- Inmates held at pre-arraignment detention lockup (34 in 2007)
- Assistance with investigations
- Monroe County Crime Lab PYPD Use (including DWI blood kits)

## What is Provided to Village PD by County (cont.)

- Critical incident debriefing
- Undercover drug investigation equipment, including wires and vehicles
- Breath test operators by correction officers at jail
- Vehicle impoundment yard
- Speed radar trailer



# 5 Police Options to Discuss

1. Status quo
2. County handle investigations for Village
  - Saving \$87,000 (salary + benefits) if the Village does not fill this vacant position
  - Impact on the Sheriff's office of not having an investigator at the Village is unknown, thus whether to fill vacant investigator position (salary/benefits range from \$77,000 - \$91,000) would have to be determined

## 5 Police Options to Discuss (cont.)

3. Have the County provide coverage on slowest days for service (Sunday, Tuesday)
4. Have the County provide coverage for slowest times of day (1 a.m. – 6 a.m.)

## 5 Police Options to Discuss (cont.)

5. Consolidate with the Sheriff's Department
  - Alternative #1 Village contracts with Sheriff & pays County for specified level of law enforcement
  - Alternative #2: Village PD is dissolved & Sheriff is responsible for law enforcement in the Village.

Either alternative requires vote. If approved by Village voters, Yates would be unique in NYS as the only county without at least one local police department in addition to the Sheriff.

# Consolidation Alternative #1- Similar to Town of Clay Model

- Consolidation Alternative #1 could be similar to Town of Clay model to be presented to be voters June 23, 2008
- Key features of Town of Clay model:
  - Sheriff to provide two patrol cars 24/7 in the town
  - Town to pay County cost of salaries for personnel who move. Commissioner, PT civilian staff do not move.
  - Personnel move at current rank

## Other Features of Town of Clay Model

- Town pays differential between Sheriff and town employee costs until the employees making the move retire from Sheriff's Dept.
- Cost of vehicles/cost to equip personnel – and what town has in existing equipment – is factored into the deal. For Yates, estimated fully equipped car costs typically in the range of \$32,000 to \$37,000 if everything in car is new. To equip a deputy = \$4,400.
- Sheriff to operate out of current town space; town to maintain space.

# What Are the Cost Savings with Alternative #1?

## *This is Consolidation Alternative #1*

- Exclude Chief, investigator, secretary, 1 officer position
- 4 Sergeants & 6 officers move current rank & years/service to Sheriff's Dept.
- Sheriff provides 2 cars, cover all shifts for the Village
- Village taxpayers save \$400,000 in personnel and benefits costs
- Remaining \$800,000 for law enforcement service at this level is paid by Village taxpayers
- Staffing study would be needed – Sheriff's Dept.

# Alternative #1: Impact on Milo Taxpayers in the Village

- With estimated overall savings of \$400,000 per year from Village budget (based on 2007-08 budget)
  - Tax savings for Milo taxpayers living in the Village, based on 2007-08 budget and tax rate:
    - $\$.078$  ( per \$10,000 savings) x 40  
( $\$400,000/\$10,000$ ) x 100 (assume a home taxed at \$100,000 assessment) = \$312/year (rounded)
    - Put another way: for every \$1,000 assessed value, Milo taxpayer living in Village saves \$3.12/year

# Alt. #1: Impact on Benton Taxpayers Living in the Village

- With estimated overall savings of \$400,000 per year from Village budget (based on 2007-08 budget)
  - Tax savings for Benton taxpayers living in the Village, based on 2007-08 budget and tax rate:
    - $\$.056$  ( per \$10,000 savings) x 40  
( $\$400,000/\$10,000$ ) x 100 (assume a home taxed at \$100,000 assessment) = \$224/year (rounded)
    - Put another way, for every \$1,000 of assessed value, a Benton taxpayer living in the Village saves \$2.24/year



# Alt. #1: Impact on Jerusalem Taxpayers Living in the Village

- With estimated overall savings of \$400,000 per year from Village budget (based on 2007-08 budget)
  - Tax savings for Jerusalem taxpayers living in the Village, based on 2007-08 budget and tax rate:
    - \$.061 (per \$10,000 savings) x 40  
(\$400,000/\$10,000) x 100 (assume a home taxed at \$100,000 assessment) = \$244/year (rounded)
    - Put another way, for every \$1,000 of assessed value, a Jerusalem taxpayer living in the Village saves \$2.44/year

## Key Features & Impact of Consolidation Alternative #2

- Village voters need to vote to dissolve PYPD
- If approved, Sheriff would pick up law enforcement responsibility & determine coverage for Village
- Village taxpayers would save \$1.2 million budgeted cost
- Taxpayers in Village would save as follows:
  - Milo taxpayer: \$9.36 per \$1,000 of assessed value
  - Benton taxpayer: \$6.72 per \$1,000 of assess value
  - Jerusalem taxpayer: \$7.32 per \$1,000 of assessed value
- \$800,000 cost to provide law enforcement in Village would shift to County taxpayers

# What Does Alternative #2 Mean for County Taxpayers?

**With \$800,000 of costs shifted to County taxpayers:**

- For a home taxed at \$100,000 assessment - tax increases would range from \$41 to \$56 a year based on 2008 taxes.
- Alternatives #1 & #2 raise space issues for Sheriff

With Village Police		
Town	New Rate	Increase from 2008
BARRINGTON	\$8.10	\$0.49
BENTON	\$6.86	\$0.41
ITALY	\$7.05	\$0.41
JERUSALEM	\$9.22	\$0.56
MIDDLESEX	\$6.86	\$0.41
MILO	\$6.87	\$0.41
POTTER	\$6.90	\$0.41
STARKEY	\$8.15	\$0.49
TORREY	\$6.87	\$0.41

# Summary of Police Option #5: Both Alternatives

## Cost Estimate

- Current Village Cost = \$1.2 million/year
- Cost if Sheriff provides coverage = \$800,000/yr
  - Plus, potential 1- time capital cost for Sheriff space
- Savings to Village taxpayers = \$400,000/year

# Summary of Police Option #5: Both Alternatives (cont.)

## Sources of Funding

- Alternative #1: Village contracts for dedicated service and pays \$800,000 to County
- Alternative #2: Sheriff absorbs cost of providing service in the Village. All County taxpayers pay the \$800,000 cost.
  - Thus, some burden for costs shifts from Village taxpayers to County taxpayers.

# Summary of Police Option #5: Both Alternatives (cont.)

- **Responsible Entities**

- Village holds referendum (Alternative #1 or #2)
- If dissolution approved, Village would develop shared services agreement with Sheriff (Alternative #1)
- Sheriff responsible for hiring new staff (#1 or #2)
- Sheriff & County address space issues (#1 or #2)

- **Timeframe**

- 1-2 years depending on when vote is scheduled

# Next Steps

After today's 2 public input meetings:

- Presentation to be posted on website
- Public to provide feedback to CGR & Steering Committee
  - Comment sheets offer ways to respond or
  - Visit <http://live.cgr.org/yates>
- Committee to finalize report with CGR

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# APPENDIX

**Appendix A-** Comments submitted by the public to CGR following the public forums

**Appendix B-** Comparison of key components of union contracts - Village of Penn Yan Police and Yates County Sheriff

**Appendix C-** Five-year projection for Shared Services/Consolidation Options for Penn Yan Police & Yates County Sheriff Operations



## Comments from Village of Penn Yan Residents on Police and Court Options

### GENERAL COMMENTS

- I do feel that our County has many duplicate services.
- Any solution must be both cost-efficient and efficient.
- Separate Court and Law Enforcement operations, albeit at different levels, are not economically justifiable, financially viable or necessary at the local government level. The cost savings and improvements to service which would result from these proposals far outweigh any other considerations. Only those with something to gain personally will argue for anything less than full consolidation.
- Worst options by far are the status quo in report; the number of police officers in Penn Yan versus other towns of similar size is much larger. Consolidation of services is needed to help keep taxes down. Thanks for doing the study.
- Payment to the county is not an option. The village receives no sales tax revenue and properties are taken off the tax roles when the county expands with no compensation to the village. The village has suffered long enough from this abuse, and it's time we residents were fairly compensated for the inequities we have suffered for many years. Another future consideration for savings could include having one full time planner and grant writer for all the governments in the county.
- It is time the County Legislature realized that they collect over four million dollars in sales tax from the village and start returning some to the village where the county complex stands, taking property off the tax rolls and receiving free fire service.
- Consolidate where possible--reduce costs of government.
- It is best to keep things in one place if at all possible. I would not want to get rid of our police department or court.
- This should be initial step in aggressively reducing costs. Look at highway departments next and do zero-based budgeting. We are in a financial mess and will continue to lose people if we don't fix the tax burden.

### COURT

- No Way! (in reference to the option "Eliminate Village Court and have 3 towns handle courts)
- Court Options: I recommend having three towns handling courts for several reasons: 1. Eliminate cost of village justice, court stenographer, and guard; 2. Eliminate cost of Maxwell Building; and 3. Reduce record keeping of costs and proportion of budget for Village Court.
- Making the Village Court to the basement would keep the cost of the justice and court stenographer the same

- To reduce taxes, we need to consolidate, not just transfer to new locations.
- The court change should be made. The Village Board picks the back-up Village Justice—not elected.
- Make the Court Change.
- The Mayor had to have the new village hall that cost in excess of three million dollars. It is common knowledge that he doesn't want the court in the basement of the new village hall. What a waste of money and an available resource.
- As for the court, how hard is it to put in another door? We can't afford to pay Yates County all the overhead, security and fees they would charge us. If court security is not an issue now, why should it be a priority for the move?
- I realize something must be done with the Village Court as the current facility only has one exit.
- The Village Hall basement is the perfect place to hold court as the building is handicap accessible, is only used for voting and sits empty most of the time, would allow the village to sell the property, get the court out of the Maxwell Building, which is in need of repairs, and would save the village the cost and time to repair the old building. It will allow the Judge to have a new bench and up-to-date area in which to conduct court.
- Village court should be held in the basement of the new village offices.
- As far as the court goes, it is absolutely insane not to have Village Court held in that building. Having Judge Falvey on the committee (who is adamantly against moving the village court to the county building) is intimidating for others on the committee as well as a significant conflict of interest. Take him off the committee, then ask for a vote and you'll see that everyone else wants to cooperate by putting Village Court up there in the new building where it should be.

### **POLICE**

- We NEED to keep our local Police Department
- The Sheriff's Office and PD should remain separate entities. It will be a huge mistake if they are consolidated.
- Immediate arraignments would be hard for village police in two towns for village arrests.
- Keep the status quo for Village Police (they are presently doing a good job).
- NO (in reference to the police options "Have the Sheriff provide law enforcement coverage for the Village on the slowest days for calls for police service (Sunday, Tuesday)", "Have the Sheriff provide police coverage for the Village during the slowest times of the day for calls for service (1 a.m. – 6 a.m.)", "Consolidate Village Police with Sheriff – Alternative #1: have the Village contract with the Sheriff and pay the County for a specified level of law enforcement coverage.")

And “Consolidate Village Police with Sheriff – Alternative #2: Dissolve the Village Police Dept. and have the Sheriff be responsible for law enforcement in the Village”)

- These are difficult choices under the Police options. I only want things to remain as they are supposed to be: a viable Village Police Department with an active investigator.
- I also find it difficult to find any stat-based survey believable when the study bases its facts on only two months, January and August. It does not reveal true activity.
- I do not think Public Safety will be improved with consolidation. I am in favor of keeping the PYPD and reinstating the investigator position.
- The data in your study suggests that the Penn Yan Police Department is overstaffed relative to other Police Departments in the area. The Police Department should be dissolved ASAP!
- The Village Police are always working radar at the ingress and egress to the Village. One never sees them walking a beat or interacting positively with citizens. Quite frankly, the work load and calls for service are quite paltry. For the amount of salary and benefits the officers receive, one would have greater expectations of work performance, other than giving the perception of working radar all the time. I think that when compared to larger towns in Monroe County, one would find that those town police officers experience a far greater work load/calls for service. The Village's infrastructure needs a lot of help, especially the roads. The money saved from the abolishing the village police department should be diverted to the infrastructure of the village.
- The only time I see the village police is when they are working radar. If that's all they have to do then we might as well save some money and have the sheriff's department work radar in the village and save taxpayers money.
- Just having the PY police presence in the village keeps the crime rate low. The low crime rate is more important than tax savings that there is no guarantee that we will get.
- Regarding YCSD and PYPD-and this is a very strong opinion-I have an elderly father who was widowed last year, and he is simply "lost". On two occasions in the past six months, I have gotten calls from PYPD (Officers Hill and Mullins). They were compassionate and did not charge him for something that he really didn't think he was doing wrong. If some of the hot heads in the YCSD had dealt with him, I'd probably be bailing him out of jail. Officers Hill and Mullins even offered that, if I was having difficulty with Dad, I could give them a call. THAT you can NOT put a price on.
- To have the sheriff take over anything is to switch the taxes only. We would just pay the taxes to the county instead of the village, and we would have no way of knowing how many cars he used to patrol the village. If the sheriff were to take over patrols in the village, you would have a minimum of 20 minute response time versus 2 minutes, which is like having no response in any kind of a crisis. Also, you would have officers that didn't know the village and its residents nearly as well as the village police do.
- I hope this process will eliminate some law enforcement. We can save a lot of money. Our community is wonderful and deserves more trust and credit. There is so much talk all the time

about the law enforcement. Let's focus on the beauty we have in our area. The jail could be expanded by putting the offices that are in the Public Safety Building over in the New Village Building. Use the Public Safety Building only as a jail. Good luck and SAVE MONEY!

- The Penn Yan Police Department needs to stay in the Village of Penn Yan. They are a very important part of maintaining the laws and keeping law and order in the Village of Penn Yan.
- Penn Yan has a population density of about 2,900/sq mile vs. Yates County at 73/sq. mile. Penn Yan has a crime rate/100,000 almost 3 times higher than the county's. Penn Yan Police response time is (as specified in CGR presentation) is 2-3 minutes vs. a Sheriff response time of 3-20 minutes. Given the large number of thefts/burglaries in Penn Yan, a fast response time is important. Equally as important is a local police presence and its deterrent effect. Therefore, rather than dissolve the Penn Yan Police force, it is better that Yates County does some sort of revenue sharing on sales tax receipts in the village to help support essential services (like police). Penn Yan is the county seat and as such hosts county facilities which are NOT taxable . Revenue sharing would help the village maintain its services to its citizens and the county and offset some of the lost tax revenue.
- We need to keep our local police. It's worth the money I pay to have the peace of mind that someone will come right away when and if I have an emergency. The local police know what's going on and are a big part of why the crime rate is so low.
- Dissolve the PYPD to save village taxpayers' money. It does concern me that the already overbloomed Sheriff's budget would go through the roof. When will the legislators rein in Sheriff Spike's spending????
- Keep the village police department, but trim it down as its far too big now. Turn investigations over to Sheriff but DO NOT ADD COSTS TO THE SHERIFF BUDGET. Save as much of that \$400k as you can by cutting back the police force as much as possible and without increasing any costs at the county level.
- I strongly advocate retaining our village police force with no changes. The Penn Yan Police Department is a strong and important presence in the community.
- As a village resident and a person who works in and with this lovely community I can say, from personal experience, that our police force contributes substantially to the sense of safety, comfort and community we have here.

## Appendix B

Comparison of Union Contracts		
	Village of Penn Yan	Yates County
<b>Union</b>	Penn Yan Police Benevolent Association	Deputy Sheriffs' Association
<b>Contract Period</b>	6/1/06-5/31/10	1/1/08-12/31/11
<b>Holiday Pay</b>	11.5 pd holidays per year	11 pd holidays per year
<b>Vacation Leave</b>	1. One year empl = 80 hrs 2. Five years empl = 120 hrs 3. 10 years empl = 160 hrs 4. 16 years empl = 200 hrs	1. 6 mo's empl = 1 week 2. One year empl = 1 week 3. 2-6 years empl = 2 weeks 4. 7-13 years empl = 3 weeks 5. 14-19 years empl = 4 weeks 6. 20+ years empl = 5 weeks
<b>Sick Leave</b>	Accum. 8 hrs per mo to max of 1920 hrs; after 10 yrs employment converts to a fund (unused sick days X daily base wage in effect at time of exit). Fund can be used to purchase health insurance under Village health insurance policy. Or retiree may opt to receive a cash payment equal to 100% of the "fund".	Accum. 7 or 8 hrs per mo. (dependent on position--see "Work Time" below) to max of 175 days
<b>Bereavement Leave</b>	3 days	3 days immediate family, 1 day certain other relatives
<b>Personal Leave</b>	36 hrs per FY	3 days per calendar year (after 6 mo's employment)
<b>Insurance</b>	1. "in lieu of" stipend for health care (\$2K single, \$3K family) 2. Village contributes to Medical Reimbursement Account - \$500 for single; \$750 for two-person; \$750 for family w/o spouse; \$1000 for family. 3. For any permanent employee hired after 6/1/92, Village pays 80% of health care premium AND dental plan.	1. "in lieu of" stipend of 20% of the County's share of the Blue EPO I premium that County would have paid 2. Upon retirement, an employee may choose to apply the dollar value (hrs of sick leave x hourly pay rate) of unused accumulated sick leave toward the continuation of insurance coverage until the dollar value is exhausted. 3a. During first year employment = County pays 75% insurance cost 3b. During second year = 80% paid 3c. During third year = 85% paid 3d. Fourth year of empl and beyond = 88% paid
<b>Uniforms</b>	\$450 annually and Village bears costs of cleaning, alterations, and damage to equip. incurred in line of duty	Uniforms/shoes furnished, dry cleaning and replacements at County's expense
<b>Retirement</b>	1. Village pays 100% of retirement plan described in Sec. 384(d) of the NYS Retirement & Social Security Law	County follows NYS Retirement and Social Security Law
<b>Work Time</b>	1. 3 days on, 3 days off, 12 hr workday (total 2080 per yr) 2. One 12 hr pass day, beginning of every 6 weeks	40 hrs in 7 day period, with 8 or 10 hr workdays and 2 pass days per 7 day period. (Exceptions for Sheriff's secretary, typist, Acct Clerk-Typist, Sr. Comm. Mech., Sr. Typist--Mon-Fri, 7 hrs per day)
<b>Education Benefit</b>	\$200 Benefit towards Associates Degree  \$400 Benefit towards Bachelors Degree	1. 1st payday in Dec: employees w/ 4 yrs empl and an Assoc. Deg. In Police Science, Criminal Justice, or Corrections--bonus of \$200 2. 1st payday in Dec: employees w/ 4 yrs empl and Bachelor's Deg. In Police Science, Criminal Justice, or Corrections--bonus of \$400
<b>Overtime</b>	1. 1.5 times hourly base wage 2. Comp time possible, but no employee may accumulate more than 200 hrs of unused time to his/her account in total.	1. usually 1.5 times hourly base wage, but 2.5 times hrly base wage for certain major holidays 2. comp time possible
<b>Training Reimbursement</b>		Employees who have been provided Municipal Police Training Council basic training must reimburse the County on a designated scale if they leave their jobs within two years of the date of completion of training. A) If employed up to one year after completion of training, employee must reimburse 75% of training expenses. B) If employed 1-2 years after training, employee must reimburse 50% of expenses.

<b>Five-Year Projection<sup>1,2</sup> for Shared Services/Consolidation Options For Penn Yan Police &amp; Yates County Sheriff<sup>3</sup> Operations</b>				
<b>Status Quo:</b>				
<b>No Change in Village Police or County Sheriff Operations</b>				
<b>Net Total Village Police Budget*</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007-08</b>	<b>FY 2008-09</b>	<b>FY 2009-10</b>	<b>FY 2010-11</b>	<b>FY 2011-12</b>
\$1,198,955	\$1,300,640	\$1,410,948	\$1,530,612	\$1,660,425
*Expenses (including personnel benefits) less revenues				
<b>Net Total County Sheriff Budget*</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>
\$2,224,075	\$2,407,872	\$2,606,858	\$2,822,289	\$3,055,522
*Expenses (including personnel benefits) less revenues				
<b>Consolidation Alternative #1:</b>				
<b>Village contracts with Sheriff &amp; pays County for specified level of law enforcement</b>				
<b>Net Total Village Police Budget</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007-08</b>	<b>FY 2008-09</b>	<b>FY 2009-10</b>	<b>FY 2010-11</b>	<b>FY 2011-12</b>
\$800,000	\$867,849	\$941,452	\$1,021,298	\$1,107,915
<b>Net Total County Sheriff Budget</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>
\$2,224,075	\$2,407,872	\$2,606,858	\$2,822,289	\$3,055,522
<b>Consolidation Alternative #2:</b>				
<b>Village police force dissolves; Sheriff covers Village residents as County expense</b>				
<b>Net Total Village Police Budget</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007-08</b>	<b>FY 2008-09</b>	<b>FY 2009-10</b>	<b>FY 2010-11</b>	<b>FY 2011-12</b>
\$0	\$0	\$0	\$0	\$0
<b>Net Total County Sheriff Budget</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>
\$3,024,075	\$3,275,721	\$3,548,310	\$3,843,586	\$4,163,437
<b>Net Community Savings from Consolidation Alternative #1 or #2</b>				
<b>(Budget Projection)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>	<b>(Projected)</b>
<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>
\$398,955	\$432,791	\$469,496	\$509,315	\$552,510

1. Projections estimated using average 2- or 3-year growth rates from 2004-2007, based on available data.

2. Village fiscal year runs from June 1 - May 31, while County fiscal year follows the calendar year.

3. Sheriff Patrol Operations - does not include Jail Operations as they are not relevant for comparison to Village Police operations

4. For Reference: Average Budget Growth Rates Used in Projections:

Village of Penn Yan: 8.48%

County of Yates: 8.26%